

P.O. Box 2950 Hagåtña, Guam 96932 TEL: (671) 472-8931 • FAX: (671) 477-4826 • EMAIL: governor@mail.gov.gu

Felix Perez Camacho Governor

Kaleo Scott Moylan
Lieutenant Governor

10 MAR 2005

The Honorable Mark Forbes Speaker Mina' Bente Ocho Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 48 (EC), "AN ACT TO *ADD* A NEW SUBSECTION 2108(b) TO TITLE 2 GUAM CODE ANNOTATED TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY *I LIHESLATURAN GUÅHAN* AS A 'RIDER' AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGHOUT THE PUBLIC HEARING PROCESS," now designated as **Public Law 28-14**.

Sinseru yan Magåhet,

FELIX P. CAMACHO

I Maga'låhen Guåhan

Governor of Guam

Attachment: copy attached of signed bill

cc: The Honorable Eddie Baza Calvo

Senator and Legislative Secretary

Office of the Speaker MARK FORBES

Date: 3-11-05

Time: 3:10 pm

Rec'd by: Dinice

Print Name: 4

28-05-0077



MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN

TWENTY-EIGHTH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

February 28, 2005

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:

Transmitted herewith are Bill Nos. 15(LS), 17(LS), 35(EC), 36(EC), 37(EC), 47(EC), 48(EC); and Substitute Bill Nos. 7(LS), 10(LS), 20(EC) and 29(EC) which were passed by *I Mina'Bente Ocho Na Liheslaturan Guåhan* on February 25, 2005.

Sincerely,

EDWARD J.B. CALVO

Senator and Secretary of the Legislature

Enclosures (11)

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 48 (EC), "AN ACT TO ADD A NEW SUBSECTION 2108(b) TO TITLE 2 GUAM CODE ANNOTATED TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN GUÅHAN AS A 'RIDER' AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE PUBLIC HEARING PROCESS," was on the 25th day of February, 2005, duly and regularly passed.

and regularly passed.	1/11
Attested:	Mark Forbes Speaker
Edward J.B. Calvo Senator and Secretary of the Legis	slature
This Act was received by <i>I Maga'lahen Gr</i> at <u>【& パネ</u> o'clock <u>ヤ</u> .M.	uåhan this day of February, 2005,
	Assistant Staff Officer Maga'lahi's Office
APPROVED:	wingu tunt s Office
FELIX P. CAMACHO I Maga'lahen Guåhan	

Public Law No. 28-14

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 48 (EC)
As amended on the Floor.

Introduced by:

Mark Forbes J. A. Lujan

L. F. Kasperbauer

F. B. Aguon, Jr.

J. M.S. Brown

Edward J.B. Calvo

B. J.F. Cruz

Mike Cruz

R. Klitzkie

L. A. Leon Guerrero

A. B. Palacios

R. J. Respicio

Ray Tenorio

A. R. Unpingco

J. T. Won Pat

AN ACT TO ADD A NEW SUBSECTION 2108(b) TO TITLE 2 GUAM CODE ANNOTATED TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN GUÅHAN AS A "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE PUBLIC HEARING PROCESS.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. A new Subsection 2108(b) is hereby added to Title 2 of the
- 3 Guam Code Annotated to read:
- 4 "(b) The exemptions detailed in Subsection (a) of this Section shall
- 5 not apply in the case of any bill, measure, amendment or clause whose

purpose is to either increase any existing tax or tax rate, or to implement a new tax.

Notwithstanding the provisions of Section 2108(a), all bills intended to either increase existing taxes or tax rates, or to implement new taxes *must* be subject to a public hearing as required by Section 2103 of this Chapter and must be considered separately, and *not* as an amendment or section to any other bill, inclusive of the annual budget or any supplement to the annual budget bill, *nor* shall any amendment or section of the annual budget bill, or any supplement to the annual budget bill, which either increases existing taxes or tax rates, or implements a new tax, be considered *germane* to such annual budget bill or any supplement to the annual budget bill."



2005 (FIRST) Regular Session

Date: 2-25-05

VOTING SHEET

Resolution No					
Question:					
	YEAS	NAYS	NOT VOTING/	OUT DURING	ADSENT
<u>NAME</u>		10.110	ABSTAINED	ROLL CALL	<u>ABSENT</u>
AGUON, Frank B., Jr.					ap
BROWN, Joanne M.S.	V				<u> </u>
CALVO, Edward J.B.	V				
CRUZ, Benjamin J.F,	V				
CRUZ, Michael (Dr.)	V/				
FORBES, Mark	V				
KASPERBAUER, Lawrence F.	V				
KLITZKIE, Robert	V/				
LEON GUERRERO, Lourdes A.	V				
LUJAN, Jesse A.	V/				
PALACIOS, Adolpho B.	V				
RESPICIO, Rory J.	V				
TENORIO, Ray	V				
UNPINGCO, Antonio R.	V				
WON PAT, Judith T.	V				
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TOTAL					
CEPTICIED TRUE AND CORDECT					

CERTIFIED TRUE AND CORRECT

Clerk of the Legislature

Bill No. <u>48(EC)</u>

* 3 Passes = No vote EA = Excused Absence

PL.28-14



I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3409 • Fax (671) 472-3510

Speaker Mark Forbes

February 14, 2005

Speaker Mark Forbes I Mina' Bente Ocho Na Liheslaturan Guahan 155 Hesler Place Hagatna, Guam 96910

The Executive Committee, to which Bill No. 48, was referred, wishes to report its findings and recommendations TO DO PASS BILL No. 48 (EC): "AN ACT TO ADD A NEW SUBSECTION 2108(b) TO 2GCA TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN GUÅHAN AS A "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE PUBLIC HEARING PROCESS".

Transmitted herewith for your consideration and action is our committee report on the above subject matter.

The voting re	ecord is as follows:
5	TO PASS
O	NOT TO PASS
	TO REPORT OUT ONLY
0	ABSTAIN
0	INACTIVE FILE
Copies of the Yu'os ma'ase	Committee Report and other pertinent documents are attached. Thank you and si for your attention to this matter. MARK FORBES
Attachments	MARKTORBES

MEMORANDUM

TO:

Committee Members

FROM:

Chairman

SUBJECT: Committee Report-Bill No. 48 (EC): "An act to add a new Subsection 2108(b) to 2GCA to prohibit any measure intended to raise taxes in Guam, or establish a new tax, from being passed by I Liheslaturan Guåhan as a "rider" and without receiving the input and testimony of the public through the public hearing process".

Transmitted herewith for your information and action is the report on Bill No. 48 (EC) from the Executive Committee.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill No. 48 (EC)
- 4. Public Hearing Sign-In Sheet
- 5. Fiscal Note/Fiscal Note Waiver
- 6. Notice of Public Hearing

Please take the appropriate action on the voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

MARK FORBES

Attachments

EXECUTIVE COMMITTEE

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

155 HESLER PLACE, HAGÅTNA, GUAM 96910

An act to add a new Subsection 2108(b) to 2GCA to prohibit any measure intended to raise taxes in Guam, or establish a new tax, from being passed by I Liheslaturan Guahan as a "rider" and without receiving the input and testimony of the public through the public hearing process.

VOTING SHEET

	SIGNATURE	TO PASS	NOT TO PASS	TO REPORT OUT OF COMMITTEE	ABSTAIN	INACTIVE FILE
Mark Forbes, Chairman						
Joanne M.S. Brown	100	V				
Edward J.B. Calvo	SM					
Lawrence F. Kasperbaeur	LGK	<u>ナ</u>				
Robert Klitzkie	De la	V				
Frank B. Aguon, Jr.						
Adolpho B. Palacios						

2/24/05

2-24-05 2-24-05

MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 48 (EC)

Introduced by:

Mark Forbes

jal FAZ

AN ACT TO ADD A NEW SUBSECTION 2108(b) TO 2GCA TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN **GUĂHAN** AS Α "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE **PUBLIC** HEARING PROCESS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

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Section 1. Findings. I Liheslaturan Guåhan finds that the annual budget has been used in the recent past as a vehicle to arbitrarily raise the gross receipts tax by fifty percent (50%), that such tax increase was included as an unrelated section, or "rider" to the budget bill, and that as a consequence, a major tax increase was passed on to the people of Guam without the benefit of a public hearing or any substantial public input of any kind. I Liheslaturan Guåhan finds this to be a horrid practice that must be eliminated and to the greatest extent possible prevented from ever occurring again. This act is intended to protect the taxpayers of Guam, and prevent the use of "riders" to raise taxes or impose new ones, or otherwise prevent the people from exercising their legal right to a public hearing on any proposed increase in taxes or establishment of new taxes, and to protect the public right to submit

Passed FA No	
Date: 3/24	Time:

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

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Sen	nator Proposing Amendment
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otes For Amendment:MENDMENT PASSED:	Votes Against Amendment:
	Amendment Failed: Amendment Withdrawn:
APPRO	OVED AS TO FORM PASSED
	New
A	UTHOR OF AMENDMENT
	Concur (initial)
4 /	,
Clerk of Legislatu	ure Speaker

_Engrossment Staff

Passed FA No	<u> </u>
Date: 2/24	Time:

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

FLOOR AMENDMENTS/CHANGES Bill No 48
ial
Senator Proposing Amendment
(Below for Senator to complete) Please describe proposed amendment, including where change to occur:
- Sponsos: 1) n F
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3)IfR
· · · · · · · · · · · · · · · · · · ·
(Below only for Clerk of Legislature's use and processing)) Date
Amendment Failed:
Amendment Withdrawn:
APPROVED AS TO FORM PASSED AUTHOR OF AMENDMENT
Concur (initial)
Clerk of Legislature Speaker
Ass't. Amend. ClerkEngrossment Staff

Passed [FA No	3
Date:_	2/24	Time:

I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

FLOOR AMEN Bill No.	NDMENTS/CHANGES
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Senator Prop	osing Amendment
r lease describe proposed amendment, inclu	Genator to complete) ding where change to occur:
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Date 2/24, 2005 Floor Amendment No. 3 of a total	gislature's use and processing)) al of changes on above Bill.
Votes For Amendment: Vot AMENDMENT PASSED:	es Against Amendment:
	Amendment Failed: Amendment Withdrawn:
APPROVED AS	TO FORM PASSED
AUTHOR OF	AMENDMENT
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Cl e rk of Legislature	Speaker
Ass't. Amend. Clerk	

Engrossment Staff

testimony and input on such matters of clear and obvious public concern in all circumstances

Section 2. A new subsection 2108. (b) Is added to 2GCA to read:

3

"(b) The exemptions detailed in subsection (a) of this section shall not apply in the case of any bill, measure, amendment or clause whose purpose is to either to increase any existing tax or tax rate or to implement a new tax. Notwithstanding the provisions of section 2108. (a), all bills intended 7 to either increase existing taxes or tax rates or to implement new taxes must be 8 subject to a public hearing as required by section 2103. Of this chapter and must be considered separately and not as an amendment or section to any 10 other bill, inclusive of the annual budget or any supplement to the annual 11 budget bill, nor shall any amendment or section of the annual budget bill, or 12 any supplement to the annual budget bill, which either increases existing 13 taxes or tax rates, or implements a new tax, be considered germane to such 14 annual budget bill or any supplement to the annual budget bill. 15

I MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN EXECUTIVE COMMITTEE SPEAKER MARK FORBES, CHAIRMAN

COMMITTEE REPORT ON BILL NO. 48 (EC)

AN ACT TO ADD A NEW SUBSECTION 2108(B) TO 2GCA TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN GUÅHAN AS A "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE PUBLIC HEARING PROCESS.

I. OVERVIEW

The Executive Committee held a public hearing at 9 a.m. on February 14, 2005 in the Public Hearing Room, I Liheslaturan Guåhan. Public notice advertisement was given in the February 7, 2005, edition of the Pacific Daily News (PDN), posted in the Government Meetings Section in the February 10 and 11, 2005 editions of the PDN. A live broadcast of the public hearing appeared on Channel 61 that day (February 14, 2005).

Senators present at the public hearing were:

Speaker Mark Forbes, Chairman Senator Robert Klitzkie, Member Senator Frank B. Aguon, Jr., Member Senator Adolpho B. Palacios, Sr., Member Senator Lou A. Leon Guerrero

II. SUMMARY OF TESTIMONY

The following individual was present to provide oral and written testimony to the committee.

Mr. Monte A. McDowell, Chairman of the Guam Chamber of Commerce - In Favor

Mr. Monte McDowell, Chairman of the Chamber of Commerce, read his written testimony before the committee. A written copy of such testimony is attached.

The author of the bill briefly spoke on the bill.

Speaker Mark Forbes stated, "To make it very clear, we have in public law, a section of Public Law in 2GCA that prohibits riders and requires of various, of most bills, to be single issue bills and to go through the normal process that bill goes through. However, there are three exceptions of the law to this requirement. The first is budget bills whether the particular provisions is added as a rider or added as a section or added for whatever other purpose. It is not necessary, in the case of the budget bill that the sections have any necessary relationship to each other. You can have multiple purpose sections that don't have a clear germaneness to each other in the budget bill. In addition to that, the law permits another bill to be dealt with in the same calendar year, basically, that would be identified as a supplement to the budget bill. And again, the provision against riders or multiple issue amendments, or multiple issue sections that is permitted on those bills and addition to that the law states, currently, that when a new legislature comes into office it is possible for them to do a third budget bill, basically, and then again the exceptions against riders and non-germane sections is waived. What this bill does is it prevents that waiver, that exception from being in place when we are dealing with either an increase in taxes or tax rate for an existing tax or the introduction of a new tax, and in those cases, the exception will not be valid, it will be necessary to introduce a bill as a specific single topic bill if you are talking about a proposal to raise taxes or to create a new tax on Guam and then it would have to go as any single matter bill would, through the public hearing process and make it to the floor on its own merit and be debated on its own merit.

III. FINDINGS AND RECOMMENDATION

The Executive Committee finds that Bill No. 48 (EC) provides for greater input by those who will be affected by a raise in taxes. The committee finds the occurrence of past legislation involving tax riders on the budget bills has had a detrimental impact on the particular revenue contributors of our local economy. The committee finds that this measure will provide people an opportunity to be heard.

Accordingly, the Committee Executive Committee, to which Bill No. 48 (EC) was referred, does hereby submit its findings and recommendations to I Mina' Bente Ocho Na Liheslaturan Guåhan **TO DO PASS BILL NO. 48 (EC),** "An act to add a new Subsection 2108(b) to 2GCA to prohibit any measure intended to raise taxes in Guam, or establish a new tax, from being passed by I Liheslaturan Guåhan as a "rider" and without receiving the input and testimony of the public through the public hearing process".

AGENDA

COMMITTEE ON GENERAL & OMNIBUS MATTERS, and EXECUTIVE COMMITTEE

Public Hearing Monday, February 14, 2005, 9:00 a.m.

Bill No. 47 (EC)

AN ACT TO ADD A NEW ARTICLE 12 TO CHAPTER 68, 21GCA TO ESTABLISH THE "GUAM FLOOD SURVEY AND MITIGATION PLAN".

Bill No. 48 (EC)

AN ACT TO ADD A NEW SUBSECTION 2108(b) TO 2GCA TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN GUÅHAN AS A "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE PUBLIC HEARING PROCESS.

Bill No. 49 (EC)

AN ACT TO ADD A NEW SECTION 834.1.TO 1GCA TO DESIGNATE ROUTE 16 AS "ARMY DRIVE" TO HONOR THE MEN AND WOMEN WHO HAVE SERVED AND CONTINUE TO SERVE IN THE UNITED STATES ARMY, THOSE ARMY UNITS THAT PARTICIPATED IN THE LIBERATION OF GUAM IN WW II, AND THE THOUSANDS OF OUR PEOPLE WHO ARE ARMY VETERANS.

SIGN-IN SHEET

Committee on General & Omnibus Matters, and Executive Committee

Public Hearing
February 14, 2005
9:00 a.m..
I Liheslaturan Guahan, Hagåtña

Bill No. 48 (EC) AN ACT TO ADD A NEW SUBSECTION 2108(b) TO 2GCA TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN GUAHAN AS A "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE PUBLIC THROUGH THE PUBLIC HEARING PROCESS.

NAME (please print) Marty A. Medewell	AGENCY/ ORGANIZATION	ORAL TESTIMONY	WRITTEN TESTIMONY	IN FAVOR	NOT IN FAVOR	CONTAC NUMBER
Marly A. Medawak	Chamber of Commerce	✓	V	~		472-4311
						172 4311



I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3409 ● Fax (671) 472-3510

Speaker Mark Forbes

WAIVER OF FISCAL NOTE

In accordance with §9105 Title 2 GCA, I hereby certify that prompt committee action on Bill 48 is necessary to the proper conduct of legislative business. Therefore, I am waiving requirement of a fiscal note on Bill 48.

MARK/FORBES

Speaker and Chairman, Executive Committee

VI. PUBLIC HEARING NOTICES

Pacific Daily News; Pg. 37, Monday, February 7, 2005.



NOTICE OF PUBLIC SERVICE.

Communion on General and Ornsibus Matters Esecutive Committee

The following bids will be neared on Monday, February 14,0005 at 9,00 6M at the Public Hearing Room, 155 heater P., Hegatina.

Bill 47 (EQ) An Act to Add a New Article 10 to Chapter 61, 21 GCA to Establish the "Guard Swood And Sorvey Messation Plan"

Bit 48 (EC) An Act To Add Mew Subwrition 2 (18/16), To 25CA To Protein Any Measure Intended To Raise Taxes in Geome, to Esteptish A New Yes, From Being Penned By Unberland Guellan As A Rider And Althour Receiving The Input And Tectimony Of The Public Torough The Public Hearing Process.

Ris 49 (EC) As Act to Acid A New Section 434.1. To 1904 to Designate Rouse 16 As Farmy Erres' to Remore The Man and Women Who Have Served And Continue to Serve in The Under States name. Those Army Units That Participated in the Liberation Of Guerra in Will, And The Troutands of Our Reopie Who Are Vergrand.

SHE COMES SECTION

Public Storing or Friter, 2:11:05, Public Heaning Room, 155 Residt M. Committee on General and Omnibus Matters and Executive Committee.

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Pacific Daily News, Gov't Mtgs., Pgs. 10-11, February 10, 2005.

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Feb. 14

▲ COMMITTEE ON GENERAL AND OMNIBUS MATTERS AND **EXECUTIVE COMMITTEE: Pub**lic hearing 9 a.m. Feb. 14, Legislature's public hearing room,

▲ See **Meetings**. Page 11

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▲ Continued from Page 10

Hagåtña. Bill 47, establishing the Guam Flood Survey and Mitigation Plan; Bill 48, prohibiting any measures intended to raise taxes in Guam, or establish a new tax from being passed by the Guam legislature as a rider and without receiving input and testimony of the public through the public hearing process; Bill 49, designating Route 16 as Army Drive, honoring the men and women who have served and continue to serve in the U.S. Army, and those army units that participated in the Liberation of Guam in World War II, and army veterans. Call 472-3409.

▲ COMMITTEE ON HEALTH AND

Pacific Daily News, Gov't Mtgs., Pg. 9, February 11, 2005.

Feb. 14
COMMITTEE ON GENERAL AND OMNIBUS MATTERS AND EXECUTIVE COMMITTEE: Public hearing 9 a.m. Feb. 14, Legislature's public hearing room, Hagátña. Bill 47, establishing the Guam Flood Survey and Mitigation Plan; Bill 48, prohibiting any measures intended to raise taxes in Guam, or establish a new tax from being passed by the Guam legislature as a rider and without receiving input and testimony of the public through the public hearing process; Bill 49, designating Route 16 as Army Drive, honoring the men and women who have served and continue to serve in the U.S. Army, and those army units that participated in the Liberation of Guam in World War II, and army veterans. Call 472-3409.



February 14, 2005

SPEAKER MARK FORBES
Chairman
Committee on General & Omnibus Matters,
and Executive Committee
The 28th Guam Legislature
155 Hesler Place
Hagatna, Guam 96910

RE: BILL NO. 48 -- An Act to Prohibit the Enactment of Tax Increases or New Taxes as a "Rider" and without a Public Hearing

Dear Speaker Forbes and Senators:

Good Morning. My name is Monty A. McDowell. I am the Chairman of the Board of the Guam Chamber of Commerce. Thank you for inviting the business community to be here to testify before you today.

The Guam Chamber of Commerce is in full support of passage of Bill No. 48 (EC). We commend you and your efforts to stop the reoccurrence of legislative enactment of tax increases as rider legislation and without the benefit of the public hearing process. Tax increases and new taxes take money away from the productive sector of the economy. It is therefore imperative that the business community is given the opportunity to provide its assessment of how increased taxation would impact the community.

Bill No. 48 is a very good bill. We look forward to its passage,

Sincerely yours,

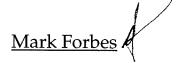
MONTY A. MCDOWELL Chairman of the Board

MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN 2005 (FIRST) Regular Session

Bill No. 48 (EC)

Introduced by:

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AN ACT TO ADD A NEW SUBSECTION 2108(b) TO 2GCA TO PROHIBIT ANY MEASURE INTENDED TO RAISE TAXES IN GUAM, OR ESTABLISH A NEW TAX, FROM BEING PASSED BY I LIHESLATURAN **GUĂHAN** AS A "RIDER" AND WITHOUT RECEIVING THE INPUT AND TESTIMONY OF THE **PUBLIC** THROUGH THE **PUBLIC** HEARING PROCESS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Findings. I Liheslaturan Guåhan finds that the annual budget 2 has been used in the recent past as a vehicle to arbitrarily raise the gross 3 receipts tax by fifty percent (50%), that such tax increase was included as an 4 unrelated section, or "rider" to the budget bill, and that as a consequence, a 5 major tax increase was passed on to the people of Guam without the benefit of 6 a public hearing or any substantial public input of any kind. I Liheslaturan 7 Guåhan finds this to be a horrid practice that must be eliminated and to the 8 greatest extent possible prevented from ever occurring again. This act is 9 intended to protect the taxpayers of Guam, and prevent the use of "riders" to 10 raise taxes or impose new ones, or otherwise prevent the people from 11 exercising their legal right to a public hearing on any proposed increase in 12 taxes or establishment of new taxes, and to protect the public right to submit 13

- testimony and input on such matters of clear and obvious public concern in all circumstances
- Section 2. A new subsection 2108. (b) Is added to 2GCA to read:
- "(b) The exemptions detailed in subsection (a) of this section shall 4 not apply in the case of any bill, measure, amendment or clause whose 5 purpose is to either to increase any existing tax or tax rate or to implement a 6 new tax. Notwithstanding the provisions of section 2108. (a), all bills intended 7 to either increase existing taxes or tax rates or to implement new taxes must be 8 subject to a public hearing as required by section 2103. Of this chapter and 9 must be considered separately and not as an amendment or section to any 10 other bill, inclusive of the annual budget or any supplement to the annual 11 budget bill, nor shall any amendment or section of the annual budget bill, or 12 any supplement to the annual budget bill, which either increases existing 13 taxes or tax rates, or implements a new tax, be considered germane to such 14 annual budget bill or any supplement to the annual budget bill. 15